Jewilly and works! IN SUPPORT OF SUBSCRIPTION TELEVISION Morin Tryg Sletteland Com. Media II April 26, 1965

Menton Minon once Dard:

television may be mankind's brightest hope for improved television or the most destructive force ever unleashed against mass-media entertainment."

this paper's purpose to discounter the most destructive force and the second s unleashed against mass-media entertainment." It will be this paper's purpose to discuss this statement. three year test of subscription television in Hartford, Connecticut.

In Equal Time Laurence Laurent said that "there has been no successful test of par television." This paper is based on the premise that the state were a successful test in Hartford. and, in proving that was lower to prove that subscription television is "manking" by the hope for improved television."

Before getting inse was been evidence which the Hartford test has provided, 12 would perhaps be best to take a general look at the world of subscription television and the role played by the Federal Communications Commission in regulating it.

The general theory behind all pay television ideas is that if the viewer paid for programs he sees on television, he would get better programs. These programs would fall into four categories: motion picture films (newer than are now being seen), Broadway plays, sport events, and cultural and educational programs.

The basic difference between commercial and subscription television is that subscription television is a new distributing system for box-office entertainment, whereas the existing system is a give-away advertising medium. Subscription television

can afford to bring these expensive box-office programs to minority groups, while advertising supported commercial television cannot. Subscription television is able to do this through the price mechanism, while commercial television must depend on the cost-per-thousand economics of advertising to determine its programming.

The Federal Communications Commission has the authority under the Communications Act of 1934, as amended, to authorize subscription television as a broadcast service. At this point a distinction should be made between the broadcast and wire methods of subscription television. Whereas the broadcast method, as evidenced in Hartford, is regulated by the FCC, the wire method, such as existed in California, is under the jurisdiction effectate and municipal governments. Economically, the broadcast method is more sound, since the basic cost of cable per mile requires the wire method to reach 50% of this country's television homes to show a profit, as compared with the 10% penetration figure for the broadcast method.

In 1957 the FCC announced that it would permit three limited tests of broadcast subscription television, but was forced to withdraw this statement after a storm of protest stirred up by influential broadcasters) broke in Congress. In 1959 they re-authorized one test which was to take place in Partford.

On March 10, 1965 Zenith and RKO Phonevision filed for mation-wide authorization of subscription television. It is their belief, and mine, that after more than twelve years of

FCC proceedings, field tests and trials of subscription television, the time has come to give subscription television the opportunity to go into the market place on a nation-wide basis.

The Hartford test, which began in 1962 and is to end this year, was the first large-scale test of subscription television to take place in this country, and is the only one, wired or broadcast, which is going on at the present moment. Subscription programs are telecast over WHCT-TV which operates as a standard outlet during the day. The installation cost is \$10 and the rent on the decoder which unscrambles the picture and sound is \$.75 per week. The decoder records the cost of the program viewed, and the subscriber pays his bill at the end of the month.

The balance of this paper will consider the solutions and answers which the Hartford test has provided for the problems and criticisms of subscription television. The test has reached the point where meaningful data are available for analysis, and answers are available for criticisms.

A major criticism of subscription television is that its programs will not differ from those presented on commercial television. The majority dest has proven that subscription television will provide a beneficial supplement to the program choices now available to the modific on commercial television. Motion picture films comprised so, of the programs seen in Hartford. The great majority of the movies between 6 months and a year old, and a substantial number at them were shown at the same time as they were running in neighborhood theaters. Sport events made up 4.5% of the programs,

that's to say that extension of the Hartford lest will

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and included Heavyweight Championship Boxing, college football games which NCAA rules would not permit to be shown on commercial television, and professional basketball, football, and hockey. Special entertainment programs made up 5.5% of the programming, and included Broadway, British, and off-Broadway plays, concerts, opera, ballet, and night-club and caberet shows. Educational and instructional features made up the balance of the programming-3.2%. Not one of the 699 features offerred during the first two years of the Hartford test was seen on commercial television.

Another criticism of pay television is that its program charges will be exorbidant. In Hartford, feature films cost the viewer between \$.50 and \$1.50, sport events between \$1 and \$3, concerts between \$1 and \$1.50, and drama between \$.50 and \$2. The over-all charge per hour of subscription television in Hartford was \$.59. It is the box-office program, which the public would otherwise pay to see, which will induce the public to pay a subscription fee, sometimes at a substantially reduced price.

To the criticism that subscription television will be little more than a plaything for the very wealthy, Hartford answers that subscription television patronage is not limited to high income subscribers, but primarily attracts middle-income subscribers.

These who spent the most each week on subscription television that between four and seven thousand dollars a year. Subscription levels in the levision, then, appeals to families at all economic levels except those who are by governmental definition poverty-stricken.

* A second people believe that subsciption television will hurt the industry as a whole. The Hartford test has shown that subscription

resources which would facilitate significant increases in the number of television services available to the public under the present system. In 1963, which is the most recent data available, 17% of the VHF and 42% of the UHF stations reported losses. A primary cause of these losses was a lack of newer and more interesting programming, something that subscription television can provide through showing box-office entertainment for the first time on television. If subsciption television reached a 10% penetration of television homes, which is a conservative estimate, it would be an economically viable business in the top hundred television markets in this country, and as such would provide a much needed lawy shot in the arm for the television industry.

And in providing this economic booster, subscription television would not impair the capacity of the present system to provide advertising-financed programming. The criticism that subscription television would destroy so-called "free" televison (which, incidentally, costs the average consumer \$186_a year) is answered by the facts that audience siphoning would be minimal, and no significant amount of time now used by advertising sponsors would be pre-empted. Audience siphoning would be minimal for two reasons, the limited number of available box-office programs, and the budget limitations on the amount of time and money that the public would spend on a restricted spectator activity such as subscription television. The laterage subscriber in Hartford watched one out of nearly six from a willable per week. The average viewing time was two, the laterage subscriber in the average viewing time was two, the laterage will be per week. The average viewing time was two, the laterage will be per week. The average viewing time was two, the laterage viewing time was two.

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of ½ of 1% of the audience now watching commercial television. Subscription television would not pre-empt any significant amount of time now utilized by advertising sponsors on commercial television for the same two reasons that audience siphoning would be minimal. In Hartford the average number of program hours per week was 30, as against 570 for commercial television.

Another argument advanced against subscription television is that people will end up paying for programs which were once free. The type of box-office programming shown during the Hartford trial shows that subscription television will not siphon talent and existing programs from conventional television. Of the 599 programs shown in Hartford, none were available on free television. The current motion picture films shown were not available anywhere in the United States, Heavyweight Boxing Championship fights have not been viewed on commercial television in ten years, the college football games shown are subject to the restrictive ruling of the WCAA in respect to commercial television, current Broadway plays are seldom seen on free television, and two-hour concerts are not available because of the cost-per-thousand economics of advertising supported television. On top of all this, the public is selective were the program fare is limited to box-office entertainment. is tead of destroying free television and siphoning off its programs, prion television would provide a new source of revenue which emphement the advertising revenue now received by the broadindustry, and would provide a wider choice of programming covicing box-office entertainment for television viewing.

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In conclusion, it should be realized that the knowledge gained during the Hartford trial serves to refute many of the wild speculations advanced by uninformed and biased opponents of subscription television; that it is technically impossible, that the public will have no interest in it, that program charges will be exorbitant, that subscription programming will not differ from conventional programming, that it will siphon away present programs which are now free, that it will destroy free television, and that it will be, at best, little more than a plaything for the very wealthy.

Thus, the only remaining problems involving subscription television are primarily business and marketing problems, as contrasted to regulatory public interest problems. In the last analysis, the public should simply be allowed to evaluate subscription television for itself in the market place.

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FOOTNOTES

- 1. Equal Time, Minow and Laurent, p. 227
- 2. Joint Comments of Zenith Radio Corporation and Teco, Inc.

 in Support of Petition for Nation-Wide Authorization

 of Subscription Television (Before the FCC) March 10, 1965

 All other facts and figures used in this paper have been taken from this petition.
- 3. See page 5



GENERAL BACKROUND

- 1. General theory- if the viewer paid for programs he sees on tv, he would get better programs.
- 2. 4 kinds of material that would form programming-

motion picture films (newer than are now seen) Broadway plays special entertainment programs sports events

cultural and educational programs

- 3. can afford to bring expensive programs to minority groupsad supported commercial tv can't does this thomogh the price mechanism
- 4. basic difference- is a new distributing system for box office entertainment, whereas existing system is give-away ad medium conditions for success

national dissatisfaction with existing tv must be in position to deliver superior programming

HP ROLE OF THE FCC

FCC has authority under Comm. Act of 1934, as amended, to authorize subsciption tv as a broadcast service-

stinction between wire and broadcast-

wire regulated by state and municipal govts. (California) economic- wire can't work- Weaver would have failed anyway-

> no. of subcribers doesn't matter-50% of homes to break even-(20,000 for Hartford) top 100 markets

FCC would permit tests-

storm of protest from Congress- FCC withdrew

1959 - re-authorized tests with further restrictions - 1 test Zenith and RKO Phonevision filed for nation-wide authorization 3rd year- has reached stage where meaningful data are

lable for analysis

2)

4. After more than 15 years of FCC proceedings, field tests and trials of sub. tv, the time has come to give sub. tv the oppor. to go into the market place on a nation-wide basis. (cut Cal. referendum)

REASONS WHAT HAS BEEN PROVEN IN HARTFORD

only 1 going on in the U.S. right now 5,000 Subversions ENDS JUNE 28 - RKO has filed for Toronto only other in the world-wire unsuccessful-

moving to Montreal-decrease IN SUBSCRIBERS

2. Details- telecast over WHCT-TV in Hartford-operates as standard outlet during the day

cost- \$10 installation- \$.75 rent on decoder
technical basis- scrambles both sound and picture
decoder records cost of programs viewed- return tape and
payment at the end of the month

- 3. Complaints-(and Hartford's answer)
 - a. Programs will not differ-

Will provide a beneficial supplement to the program choices now available to the public on commercial tv-

Motion picture films-86% of programming-despite theater owner's opposition, has been able to obtain first-run movies show after big city release- same as ones running in neighbor ex.- Days of Wine and Roses, Gipsy, Irma La Douce, Music Man, Bye Bye Bidie, The Prize (Eranston Ricks)

Sports Events-Championship Boxing-6 heavyweight champ. fights
(Patturen, Lusten, Johannson)
4.5% College sports-NCAA opposition on free tv

Pro basketball, hockey, and football

3) Special entertainment programs - 5.5% - concerts, opera and balle (Kinston, Baez, Lime.)

Brama-Broadway, British and off-Broadway plays) Variety

Night-club and caberet

3

b. Program charges will be exorbi ant- ANSWER

5) Program charges-feature films-.50-1.50

sports-1-3

(HIGH=LOW)

concerts-1-1.50

drama - .50 - 2

over-all charge per hour- .59

It is the box-office program, which the public would otherwis have to pay to see, which will induce the public to pay a subscription fee.

conventional tv program has 1 source of economic supportthe ad sponsor- controlled by cost-per-1000 econ. of ad. box-office programs have several supporters-

c. Will be little more than a palything for the wealthy ANSWER

Subscription tv patronage is not limited to high-income subscribers,

but primarily attracts middle-income subscribers-

(chart on board)

subscription tv appeals to families at all economic levels

except the 20% that are by govt. definition poverty-stricken have no intend in an increase in economic and program resources which would facilitate significant increases in the rose of two services available to the public under present system.

176 THF and 42% UHF stations reported losses

Business projections (in report) - rove that

conservative estimate- 10% penetration of tv homes-

won in make pay tw economically viable in top 100 tw markets-Top 104N-Y., I.A., Chicago, Phil., Boston, Detroit, S.F., Cleve., Pitts., Wash 4

e. Would destroy free tv ANSWER

Subscription tv would not impair the capacity of the present system to continue to provide ad-financed programming-

- 1) Audience-siphoning would be minimal-2 reasons
 - a) limited no. of available box-office programs
 - b) budget limitations on the amount of time and money the public would spend on a recreational spectator activity such as subTaverage subscriber watched 1 out of 5.7 programs available perwe average viewing time 2, as against 38, a week on free tv

 10% penetration would result in max. siphoning of 201% of audie: actually, sub. tv would bring back viewers that don't watch free! Average per-program-showing audience was 5.5% of subscribers
- 2) Subscription tw wouldn't pre-empt any significant amt. of time now utilized by ad sponsors-

average no. of program hours per week-30, as against 570.

typical average due to a) and b) above.

siphon away programs that are now free ANSWER

he type of box-office programming shown during Hartford trial shows
that subscription to will not siphon talent and existing programs
them conventional to

programs shown in Hartford, none were available on free tweet to each motion pictures weren't available anywhere in U.S.

emyweight champ. boxing hasn't been available for 10 years change football- restrictive policies of NCAA

Current Broadway plays are seldom seen on free tv

2-sour concerts aren't available because of cost-per-1000 econ.

blic is selective even where the program fare is limited to box-o:

scription to will provide a new source of revenue which will supplement ad. a the Arevenue now received by broadcast industry.

g. pay tv is technically impossible, and would not be a financial success because people aren't interested ANSWER

Subscription tw will receive sufficient patronage from the public to make it an economically viable business

self-imposed test limitation of 5,000 subscribers-

10% penetration is a conservative estimate-is econ. sound

if that is reached in top 100 markets ratings(on board) show interest

reflects a total of close to 5 million sep rate
home exposures of almost 2,000 separate
program showings

SUMMARY

Knowledge gained during Hartford trial serves to refute many of the wild speculations advanced by uninformed and biased opponents of subscription television-

that it is technically impossible,

that the public will have no interest in it.

that program charges will be exorbi ant,

the sub. programming will not differ from conventional program.,

at it will siphon away present programs which are now free,

it will destroy free tv,

and that it will be, at best, little more than a plaything for the very wealthy.

The only remaining problems involving sub. to are primarily fairness and marketing problems, as contrasted to regulatory and publication test problems. In the last analysis, the public fairness simply be allowed to evaluate subscription to itself in the market place.